

## **Enhancing Organizational Productivity in the Healthcare Sector: Approaches and Challenges**

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### **ABSTRACT**

This project was undertaken to explore the journey to productivity improvement by a local hospital. The hospital recently implemented two process improvement tools, 5S and TQM. The project assessed the company's adoption level of the two implemented lean tools, as well as assessing how the implementation impacted productivity and service delivery at the hospital. Current performance levels were also established in an endeavor to find if indeed what is reported is actually what is happening at the hospital. Results indicate that the implemented process improvement tools, 5S and TQM, did not produce the desired results.

**KEYWORDS:** 5S, Lean, Lean healthcare, Lean waste, Productivity improvement, Total Quality Management.

### **INTRODUCTION:**

For more than twenty years, the healthcare systems of most western countries have been faced with the challenge of dealing with massive increases in healthcare costs in real terms and as a percentage of their gross national products [1]. The problems of aging population, complicated chronic diseases and the pressures of frequent disease outbreaks triggered a swift response from healthcare managers to find ways to increase productivity in an effort to serve a larger population in a cost effective manner.

The challenges facing healthcare systems did not spare African countries, including Botswana, where this research study was conducted. Problems of drugs expiring and becoming obsolete were widely documented and stimulated a national debate about whether the inventory control management systems at Botswana's Central Medical Store were effective [2]. The Central Medical Store is responsible for distributing pharmaceuticals to all government health facilities. The government resorted to burning the expired medicine. This was however subsequently followed by another response crisis of acute shortage of drugs and medicines in the country. All these problems did not spare ABC hospital, a hospital where this study was undertaken (Name withheld due to confidentiality).

ABC is a public healthcare facility in Botswana. Productivity has been a major concern for the hospital for a very long time. The hospital experiences a number of problems, including, long queues for patients, shortage of drugs, shortage of medical personnel (especially specialized doctors), lengthy waiting periods for medical tests, shortage of bed spaces for admitted patients, and unsafe working conditions. Even with increase in healthcare spending, it seems there is a need to improve healthcare delivery, and lean methods may be one way to achieve this [3]. In the past, several productivity improvement measures and other remedial actions were taken to ensure timely delivery of healthcare services to patients. Implemented productivity strategies include Total Quality Management (TQM) and lean tools such as (5S). 5S is a management philosophy that aims to embed the values of an organization, being neatness, cleaning and standardization, into the workplace. In 2008, the Health Hub was created by the Government of Botswana, which functions within the Ministry of Health, to identify strategic initiatives and innovations to drive sustainable transformation and service delivery improvement throughout the health sector [4]. Unfortunately, all these efforts yielded insignificant success.

The current work therefore sought to evaluate productivity improvement measures, specifically TQM and 5S, that were implemented by ABC hospital, and develop insights that could be used to improve performance at the hospital. Recommendations from the work are envisaged to set a blue print as to what needs to be done for productivity improvement initiatives to be more efficient and sustainable.

### **LITERATURE REVIEW**

#### **Lean Philosophy**

Originating from the Toyota Motor Corporation in Japan, Lean (also referred to as the Toyota Production System) was initially conceived as a radical alternative to the traditional mass production [5]. The term "Lean production" (or "Lean manufacturing") was first coined in 1988 by Krafcik [6], a student at the Massachusetts

Institute of Technology (MIT). It was then popularised by the bestselling book by Womack, Jones and Roos, *The Machine that Changed the World*, published in 1990 [7].

Lean is an improvement approach aimed at eliminating waste in order to improve the flow of patients, information or goods [3]. Waste refers to process steps that do not add value to the customer/patient, examples being delays, interruptions, mistakes, etc. According to Womack and Jones [8], the critical starting point in Lean thinking is value, and value can only be defined by the ultimate customer. Womack and Jones [8] further stated that Lean thinking is lean because it provides a way to do more and more with less and less human effort, less equipment, less time, and less space, while coming closer and closer to providing customers with exactly what they want. According to Monden [9], the primary goal of Toyota Production System is cost reduction, or improvement of productivity. The cost reduction and improvement of productivity are attained through the elimination of various wastes. As espoused by Mr. Akio Toyoda, President and CEO of Toyota Motor Corporation, continuous improvement is key to making quality products [10];

“At Toyota, we believe the key to making quality products is to develop people. Each employee thinks about what he/she should do continuously making improvement and by doing so, makes even better cars”

In essence, Toyota believes that no system is perfect, which gives rise to the need to continuously improve systems. Lean is depended upon participation of employees to make improvements. Ohno [7] argued that if workers failed to anticipate problems before they occurred and failed to take the initiative to devise solutions, the work of the whole factory could easily come to a halt. The Institute for Healthcare Improvement believes that lean principles can be — indeed, already are being — successfully applied to the delivery of healthcare[11].

**Lean in Healthcare**

Taiichi Ohno defined seven different types of waste in a manufacturing system [12], shown in Table 1. This led to the development of the ‘service wastes’ that are related to the original manufacturing wastes (see Table 1) [13]. The National Health Service Institute for Improvement and Innovation [14] adapted these wastes further and gave examples of healthcare wastes, as shown in Table 1.

A historical perspective on the implementation of lean into healthcare was provided by de Souza [3]. He suggested that the use of lean in the healthcare sector in the UK first appeared in 2001 and in the USA in 2002. The goal of a public healthcare organization is to maximize quality medical services provided to its customers, subject to budgetary constraints [1]. Patient satisfaction and quality care are important indicators for the success of any healthcare enterprise.

**Challenges of Lean in Healthcare**

One challenge in front of ‘total care process’ of hospitals is to ensure better quality of treatment and faster service at low cost [15]. As observed by Grove, et. al., [16], recent focus on efficiency gains have led to a number of partial implementations of Lean as healthcare managers have attempted to replicate the success of others without understanding the underlying principles of Lean. Poor understanding of Lean principles by the implementation project team is a barrier to success [16].

Most lean initiatives fail because they are implemented to quench the imminent pressures facing the organization rather than a strategy for long term improvement [17]. This approach reflects the perception of Lean implementation in healthcare as fragmented, focusing on Lean’s visible elements – tools and technology – but fails to address its less-visible strategic elements and enabling factors relating to leadership and organizational readiness [18].

**Table 1: The Original Seven Wastes, Service Wastes and Healthcare Wastes**

Original Wastes	Service Wastes	Healthcare wastes
1. Transportation	<ul style="list-style-type: none"> <li>Delay on the part of customers waiting for service, for delivery, in queues, for response, not arriving as promised.</li> </ul>	<ul style="list-style-type: none"> <li>Staff walking to the other end of ward to pick up notes</li> <li>Central equipment stores for commonly used items instead of items located where they are used</li> </ul>
2. Inventory	<ul style="list-style-type: none"> <li>Duplication: Having to re-enter data, repeat details on forms, copy information across, answer queries from several sources within the</li> </ul>	<ul style="list-style-type: none"> <li>Excess stock in storerooms that is not being used by patients waiting to be discharged.</li> <li>Waiting lists</li> </ul>

	same organization.	
3. Motion	<ul style="list-style-type: none"> <li>• Unnecessary movement: Queuing several times, lack of one-stop, poor ergonomics in the service encounter.</li> </ul>	<ul style="list-style-type: none"> <li>• Unnecessary staff movement looking for paperwork, e.g. drug sheets not put back in the correct place, storing syringes and needles at opposites ends of the room.</li> <li>• Not having basic equipment in every examination room.</li> </ul>
4. Waiting (Delay)	<ul style="list-style-type: none"> <li>• Unclear communication and the waste of seeking clarification, confusion over product or service use, wasting time finding a location that may result in misuse or duplication.</li> </ul>	<ul style="list-style-type: none"> <li>• Waiting for:                         <ul style="list-style-type: none"> <li>○ patients,</li> <li>○ theatre staff</li> <li>○ results, prescriptions and medicines.</li> <li>○ Doctors to discharge patients.</li> </ul> </li> </ul>
5. Overproduction	<ul style="list-style-type: none"> <li>• Incorrect Inventory: Out-of-stock, unable to get exactly what was required, substitute products or services</li> </ul>	<ul style="list-style-type: none"> <li>• Requesting unnecessary tests from pathology</li> <li>• Keeping investigation slots ‘just in case’</li> </ul>
6. Over Processing	<ul style="list-style-type: none"> <li>• Opportunity lost to retain or win customers, failure to establish rapport, ignoring customers, unfriendliness and rudeness.</li> </ul>	<ul style="list-style-type: none"> <li>• Duplication of information asking for patients’ details several times.</li> <li>• Repeated clerking of patients</li> </ul>
7. Defects	<ul style="list-style-type: none"> <li>• Errors in the service transaction, products defects in the product-service bundle, lost or damaged goods</li> </ul>	<ul style="list-style-type: none"> <li>• Readmission because of failed discharge adverse drug reactions</li> <li>• Repeated tests because correct information was not provided</li> </ul>

**Lean in Botswana**

After the concerns over productivity, the Botswana government established Botswana National Productivity Center (BNPC) through an Act of Parliament in December 1993 [19]. This was to become a vehicle with which awareness campaigns about productivity, training and consultative roles will be carried out. Despite these efforts, Botswana continues to be ranked low in terms of her productivity, ranking 71 out of 144 countries [20]. Health is one of the performance indicators and Botswana was ranked at a disappointing position of 119. There are serious problem that hinders the implementation of Lean in Botswana, and these challenges indicate that most companies have not been able to implement the Lean change programme properly [21].

**5S**

5S is one of Lean tools implemented by ABC hospital to improve their productivity. 5S, initially based on the Japanese acronyms of seiri (organisation), seiton (neatness), seiso (cleaning), seiketsu (standardisation) and shitsuke (discipline), is used as a platform for developing an integrated management system [22]. A common definition of 5S in the West is “housekeeping” [23]. The practice of 5S aims to embed the values of organisation, neatness, cleaning, standardization, and discipline into the workplace [24]. The Toyota Production System provides a well-known example of 5S principles in practice [12]. Within Japan, it is endeavoured that the practice of 5S be integrated with another Japanese life wisdom “kaizen” (change for the better) and “me-demiru” (visual) methods [25]. The numbers, 2S, 4S and 5S, indicate the order of elements in 5S respectively (for example, 2S stands for seiri and seiton) [26].

**Total Quality Management**

Another area of study that has also been in the forefront of academic research is Total Quality Management (TQM). TQM is an integrative management philosophy aimed at continuously improving the quality and process to achieve customer satisfaction [27]. It has emerged as a potential solution to improve the efficiency and effectiveness of health care provision and is becoming increasingly important for the successful operation of public hospitals [28].

TQM adoption and implementation requires changes in structure, system, and process as a necessary prerequisite to achieve improved business performance, and changes in employee behavior [29]. Instilling quality-oriented culture requires change of attitudes, value systems, and beliefs [30]. Awuor and Kinuthia [30] posited that increased employees’ participation in the overall quality strategy brings an increased flow of

information and knowledge and contributes to the wellness of the organization for resolving problems. TQM also makes customer satisfaction the number one organization priority, where an emphasis is placed on meeting or exceeding external customer expectations in every transaction [31].

Teamwork is a critical factor in TQM as it is essential in having a fully functioning process management and improvement, especially in medical treatment; it requires cooperation among all related departments [32]. In addition to teamwork, organizations need to have a set of well-defined and well-designed processes for meeting the organization’s quality and performance requirements [28]. Furthermore, employees need to be trained as training is a very important tool for promoting and developing skills related to an organization’s beliefs and values to change to a culture that places high value on quality [28].

**METHODOLOGY**

The methodology adopted in the current study largely relied on data collected from the hospital. Several data collection methods were used, including document analysis, interview and observation.

**Document Analysis:** A critical review and analysis of documents about the implementation of productivity improvement was carried out. An understanding into what validated the productivity measures was sought. Investigation was carried out on how the productivity improvement tools were used as well as their success or failure analysis.

A content-context and process (CCP) model was used in this study [5]. Content: a crucial factor in any evaluation study is an understanding of what is being measured; Context: the organizational context will determine the reason for an evaluation and affect the influences of the stakeholders and requires the why and who of evaluation to be considered within the context section; Process: guidance on the process of evaluation requires information to explain the how of evaluation.

**Semi-structured Interview:** A sample of hospital managers, medical practitioners and patients were interviewed about the state of productivity in the hospital as they perceive it. A sample size of 5 medical personnel and 20 patients was used. The numbers are skewed in favor of patients (customer) because they are at the receiving end of the process’s performance. Patients were requested to explain what they viewed as value in the hospital, and if they were getting it in a timely manner. An understanding about whether there had been improvements in service delivery was also sought from both parties (patients and medical personnel.)

**Observation:** During the data collection phase of the project, 8 hours/week was spent in the facility observing patients moving from one service point to another. This was done to identify bottleneck processes and gaps in processes.

**Questionnaire:** Two (2) sets of questionnaires were prepared for the medical personnel and patients. A total of 80 questionnaires were given out to patients, and medical personnel were given 20 sets. Both qualitative and quantitative data were captured through the questionnaires. Quantitative data was based on patients providing the time that they spent in the facility seeking service, and the amount of time they spent at different service terminals (Examination room, Pharmacy, Registration).

**RESULTS AND DISCUSSION**

Results from the study and their discussion are presented in this section.

**Data Collection Response Rate**

Table 2 shows the number of participants for the study and the response rate.

**Table 2: Data Collection Response Rate**

	Questionnaire (Patients)	Questionnaire (Medical Personnel)	Interview (Patients)	Interview (Medical Personnel)
Target Participants	80	20	20	5
Responded	69	16	20	4
Response rate (%)	86.25	80	100	80

The response rate for the questionnaire (patients) was 86.25 %. The high response rate was due to the fact that the forms were collected the same day they were given out to patients. With regards to the patients who did not respond or complete the questionnaire, there was a communication breakdown with some patients, and some

targeted participants were semi-literate and found it difficult to understand what was required of them. Despite all efforts to reassure the participants that their identities will never be disclosed to any third party, some desisted from answering certain questions for fear of victimization. Response rate for questionnaire (medical personnel) was 80%. Response rate for the patient interviews was 100%. The response rate for medical personnel was 80%. The medical personnel who didn't participate in the interview had some emergency professional commitments and due to time constraints, a re-schedule was not possible.

**Time Patients Spend in the Hospital System**

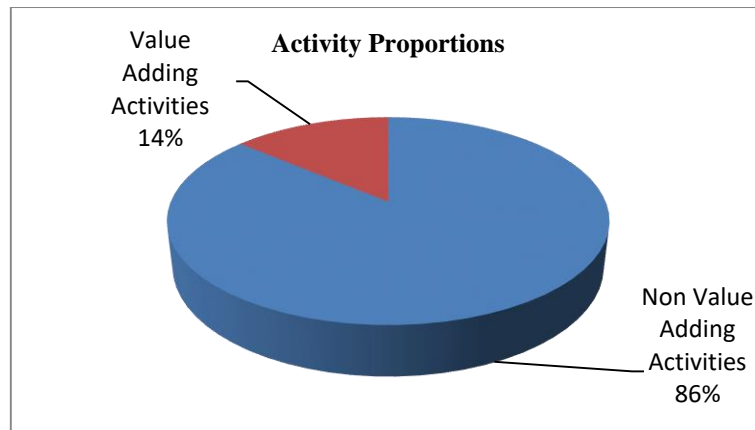
Table 3 summarizes the results of the survey indicating the time a patient spends in the hospital at different stages. Patients who visit the hospital go through a number of stages from arrival to departure ; that is, waiting for registration, registration, queuing for consultation, consultation with the doctor, waiting for medicine at the dispensary, and receiving service at the dispensary. Value adding and non-value adding stages are indicated on Table 3. Non value-adding stages, in this case, represents the time when the patient is waiting for service. As shown in the table, patients spend the bulk of their time waiting for services. On average patients spend 246.65 minutes of their time in the hospital system (Table 3) and they spent 86% of this time (Figure 1) waiting or moving from one place to another, when no value-added work is being done. The stages where actual value is added account for, on average, 14% of the total time patients spend in the hospital system. It is during this time that something is being done to or for patients. Less time is therefore spend on value adding activities. From Table 3, customers spent most of their time waiting for consultation and dispensing of medicine, with a mean time of 110.6 minutes and 97.7 minutes respectively.

Standard deviation (SD) was calculated to establish the dispersion of the times. All the Non Value adding activities show a huge standard deviation (see Table 3). Logical explanations from these deviations are that resource availability is sporadic and spontaneous. The value adding activities have small SD, and this shows that when resources are available, task time variations are not too huge, even though they are far from an ideal situation. It is also of paramount importance to note that standardizing processes in the hospital will not eliminate variations, but will rather set a standard to be followed when dealing with any kind of medical assistance patients might need. The significance of using a standard deviation is that it shows how the times vary from the mean. Even though the processes are not standardized, it seeks to establish where the huge variations are and what could have been the causes of those large deviations.

**Table 3 Time Patients Spent in the Hospital System (in Minutes)**

Patient No.	Time waiting for registration	Registration Time	Time in queue to consultation	Consultation Time	Waiting time at Dispensary	Dispensary service time	TOTAL
	Non Value-Adding	Value Adding	Non Value-Adding	Value Adding	Non Value-Adding	Value Adding	
1	20	2	76	10	120	5	<b>233</b>
2	13	1.5	200	7	88	6	<b>315.5</b>
3	40	3	128	6	33	4	<b>214</b>
4	35	1	69	9	90	3	<b>207</b>
5	15	3.1	150	9	20	7	<b>204.1</b>
6	15	2.5	104	15	112	3	<b>251.5</b>
7	43	1.2	33	13	130	5	<b>225.2</b>
8	10	2.2	130	14	148	6	<b>310.2</b>
9	5	4	160	8	160	9	<b>346</b>
10	14	1	56	5	76	8	<b>160</b>
<b>Total</b>	<b>210</b>	<b>21.5</b>	<b>1106</b>	<b>96</b>	<b>977</b>	<b>56</b>	
<b>Mean</b>	<b>21</b>	<b>2.15</b>	<b>110.6</b>	<b>9.6</b>	<b>97.7</b>	<b>5.6</b>	<b>246.65</b>
<b>Variance</b>	<b>178</b>	<b>1.02</b>	<b>2737.6</b>	<b>11.16</b>	<b>2111.57</b>	<b>4.04</b>	
<b>SD</b>	<b>13.3</b>	<b>1.01</b>	<b>52.3</b>	<b>3.34</b>	<b>45.95</b>	<b>2.01</b>	

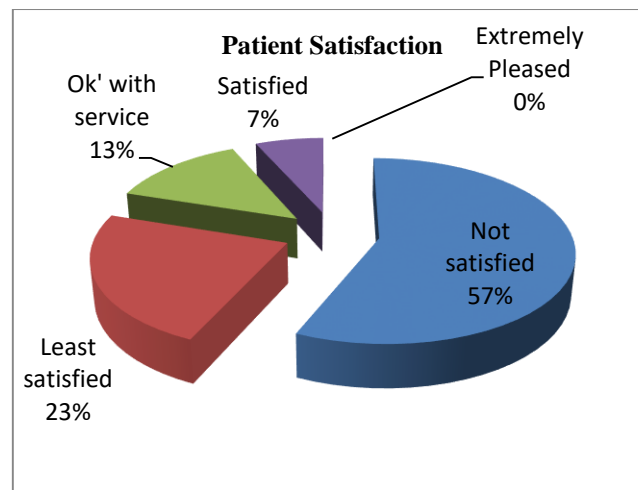
It has been observed that the large deviations in the non-value adding activities are caused largely because of the sporadic and spontaneous availability of resources (medical personnel). Patients tend to be in long queues whilst doctors are attending to some duties somewhere else where they might be urgently needed e.g. Accident and Emergency, Intensive Care Unit (ICU). Thus, most of the time, customers wait for service when there is no one to serve them.



**Figure 1: Activity proportions for value adding and non-value adding activities**

**Customer (Patient) Satisfaction**

Figure 2 shows the level of patient satisfaction with the quality of service they get from ABC Hospital. As shown in Figure 2, 80 % of the patients (not satisfied + least satisfied) are not satisfied by the service delivery. The majority of this group has complained of long waiting times, shortage of drugs, and generally poor service quality from the medical staff. 13% are just fine and 7% are satisfied with the service delivery, meaning that in total, only 20% of customers are happy with the service they receive.



**Figure 2: Patient satisfaction**

**Quality Problems Experienced by Customers**

Figure 3 lists quality problems in descending order of occurrence as seen by customers (patients). As shown in Figure 3, four factors (Long waiting time, shortage of drugs, test results taking long and unfriendliness of staff) contributed 79% of the service delivery problems that patients had associated with ABC hospital. Although this is about 40% of the documented problems in the current manuscript, their effect is more critical, and has been listed by patients (customers) as the most problematic of service problems in ABC. Figure 4 presents the quality problems with their relative percentages. A discussion of the two most critical quality problems is provided below.

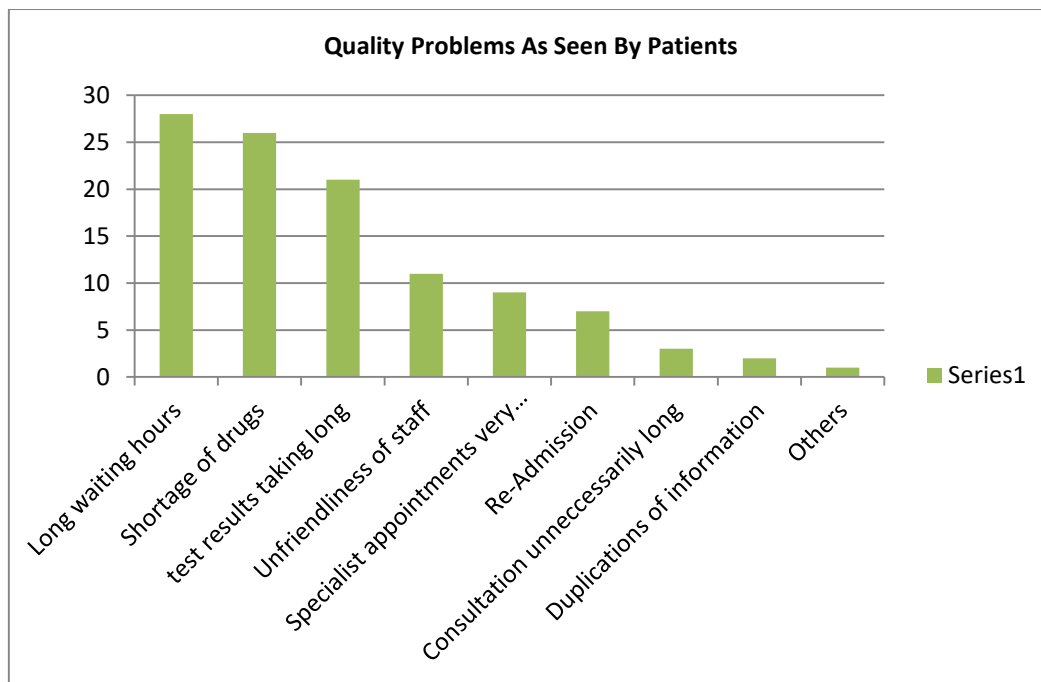


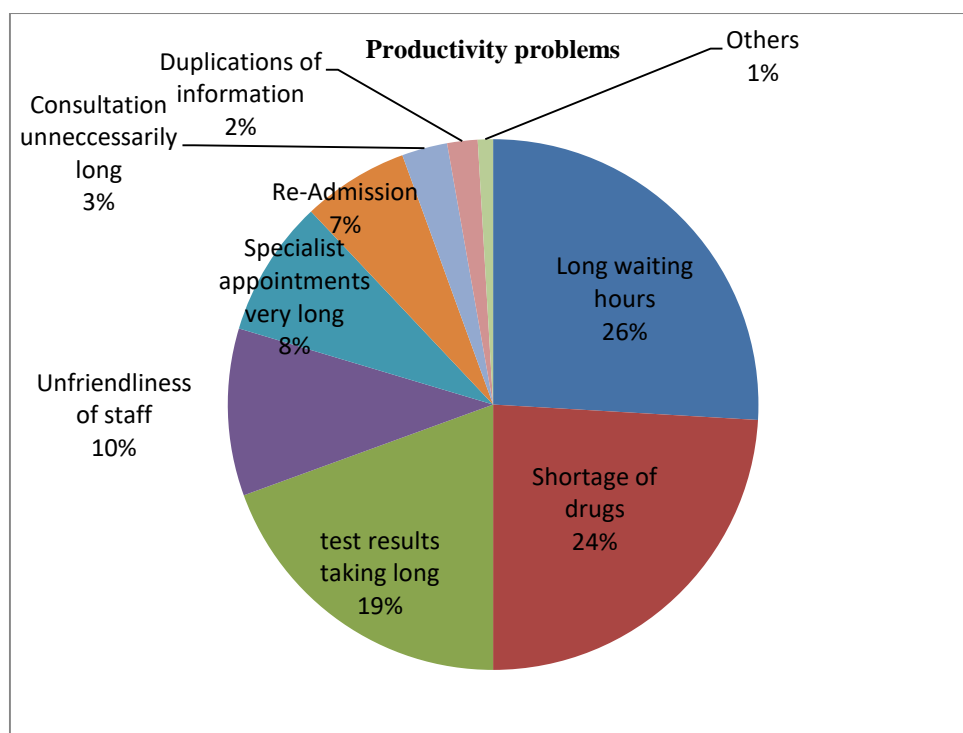
Figure 3: Quality problems as seen by patients

#### Long waiting time

Long waiting time has manifested itself in the form of queues at the hospital, and left both the medical staff and patients disgruntled. The time spent in the hospital has adverse effects for patients, socially and economically. Social implications may arise from the simple reality that patients may seem to victimize themselves as being helpless and hopeless when medical assistance take a long time to arrive at them. There are also economic implications to the long waiting time problem. One of the economic impacts is the foregone economic opportunities during the hours spent in the hospital. Critical personnel also lose productive hours whilst waiting in long queues at the hospital. This scenario has over the years presented catastrophic results for Botswana's economy and competitiveness. According to the Global Competitiveness Report 2015-16, it is clear that by far the biggest obstacle facing Botswana in its efforts to improve its competitiveness remains its health situation [20]. From a customer's perspective, long waiting times affect them, not only for the duration they spend waiting for a service or in a queue, the consequences are far more severe, when one considers opportunity costs. It was reported by 26% of the patients that long waiting times was a critical service delivery problem (Figure 4).

#### Shortages of drugs

Shortage of drugs has been identified as the second most critical service delivery problem at the hospital. According to Figure 4, 24% of the patients reported shortage of drugs to be a major performance problem. For example, the average waiting time at the pharmacy for outpatient dispensary unit is 97.7 minutes (Table 3). Drugs and medicines are stored and labelled according to their type (primary) and alphabetic order. It takes, on average, 5.6 minutes (see Table 3) for pharmacies to serve patients with prescribed drugs, but customers have to endure on average, 97.7 minutes of waiting to be served. The research has also indicated that pharmacist sometimes spend time looking for drugs that are not available in the pharmacy. It is only when at the dispensary unit (pharmacy) that the patients can find out if drugs that have been prescribed to them are available or not. This indicates that the inventory management system at ABC hospital is not effective.



**Figure 4: Productivity Problems at ABC Hospital**

#### Adoption Level of 5S and TQM

Concepts of productivity, 5S and TQM, that the institution introduced at the outpatient dispensary unit seemed alien to the pharmacist. Even though efforts were made to equip pharmacist with principles of TQM prior to undertaking TQM to address performance issues at the outpatient dispensary unit, the practical application of the philosophy was not convincing. It was found that these performance improvement measures were implemented in a piece-meal fashion, targeted at addressing symptoms rather than the real performance problems. There was meagre documentation of these initiatives, and only TQM files were retrieved from the company's intranet. Among the recommendations from the 'TQM implementation' was that patients should collect their medicines at clinics in their proximity, and that patients would be educated to explore this option. However, patients are not aware of this. Even if implemented, this recommendation will not address the underlying service problems but rather help hide them further.

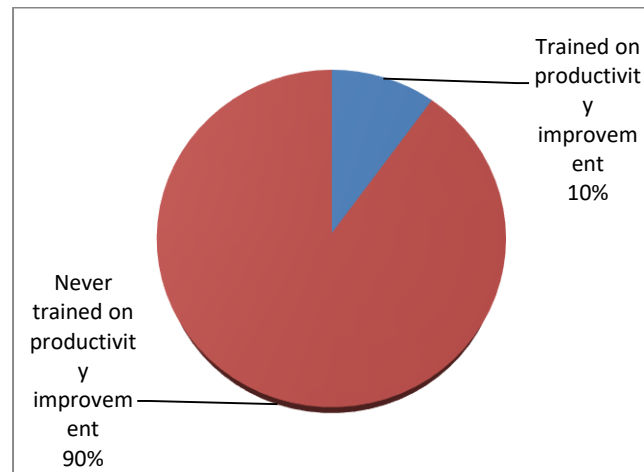
#### Quality

In a hospital environment, it is inherently difficult to measure quality. In this work, Key Performance Indicators (KPI's) were chosen to determine the level of quality or lack thereof. In this case, average length of stay in the hospital was used as a measure of quality. Average Length of Stay is the average time patients admitted in the hospital stay at the wards, that is, time during which patients are under the watchful eye of the medical staff. Average length of stay can provide a hint as to the recovery rate of patients [33]. Patients at ABC hospital spent on average, 12 days at the hospital. In a hospital that boasts 156% occupancy rate, managing patients in the hospital will only compound performance problems. It is difficult to care for patients in a crowded place, and managing infectious diseases is extremely difficult. In some instances, patients get new infections whilst in the hospital. More hospital resources are dedicated to an individual for extended periods if they spend too much time in the hospital. This also ties up bed spaces that could be used for new patients. Doctors, as a result, spend too much time in wards than consultations with new patients. Queues are also long, whilst patients are waiting for a resource (doctor) to be available. At the heart of TQM is the development of well-defined and well-designed processes for meeting an organization's quality and performance requirements [28]. The long average length of stay indicates the inadequacy of the TQM implementation at the hospital.

#### Lack of training

From the data gathered, medical employees are not being trained on the most basic performance improvement measures (Figure 5). These are highly technically skilled personnel and are very good at performing their core jobs, but they come short as to how they can improve their efficiency. Only 10% of employees in ABC hospital are sent for further training on performance improvement, and most of these are senior managers. There seems to be a culture where hospital managers believe that they cannot send doctors and nurses for training on

performance improvement measures, in fear of creating a shortage of medical personnel, is prevailing at ABC.



**Figure 5: Staff training**

The effects of lack of training were manifested in the TQM implementation project at the outpatient dispensary. Inadequate training showed how catastrophic performance can be when tools and techniques of improvement are not well understood. Also, a huge variation (18 mins) in the amount of time that Doctors spend consulting with patients is a clear indication that there is no guidelines as to what standard processes should be followed during consultation. Even though variations are inherent in consultations due to differences in the nature of medical assistance patients seek, it should be kept to a minimum.

## CONCLUSION

It has been observed in this study that ABC hospital is engulfed by a plethora of problems, most of which can be fixed using Lean principles. Even though the hospital implemented some process improvement initiatives, due largely to lack of training and effective change management, the initiatives did not yield the desired results. The results also shed some light that the full benefits of Lean could have been realized if the hospital had deployed the tools across the hospital, as opposed to their piece-meal solutions (TQM in outpatient dispensary unit only). For a lean project to be successful, all the stakeholders need to be taken on board and understand what is happening and how best they can contribute towards productivity and quality improvement. Effective change management is essential to ensure that all the stakeholders are clear of the change, and the role they are expected to play in the changed organization.

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